

Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 PRS-01 SS-15

ACDA-19 OMB-01 OIC-04 RSR-01 /165 W

----- 032999

O R 232059Z JUL 73

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 8841

AMEMBASSY AMMAN

AMCONGEN JERUSALEM

USINT CAIRO

AMEMBASSY LONDON

AMEMBASSY PARIS

C O N F I D E N T I A L USUN 2654

EO 11652: GDS

TAGS: PFOR, UNSC, XF

SUBJ: ME DEBATE IN SC

1. AMB. SHARAF (JORDAN) AND AMB NUSSEIBEH (JORDIANIAN
AMBASSADOR-DESIGNATE TO ROME, HERE FOR SC) CALLED ON SCALI
JULY 23 AT THEIR REQUEST.

2. SHARAF KICKED OFF WITH REQUEST FOR US VIEWS, NOTING
THAT HE HAD CONSULTED WITH EL ZAYYAT BUT WAS REPRESENTING
JORDAN ALONE. HE SAID DIALOGUE BETWEEN AMMAN AND CAIRO
DURING RECESS OF SC DEBATE HAD VIRTUALLY CLOSED GAP BETWEEN
EGYPT AND JORDAN THAT HAD EXISTED DURING FIRST PHASE OF
ME DEBATE IN SC.

3. SCALI SET FORTH US POSITION, NOTING THREE POINTS THAT
MADE PRESENT RESOLUTION VETOABLE. HE ASSERTED PRESENT NON-
ALIGNED DRAFT SEEMED TO US SO FUNDAMENTALLY WRONG IN APPROACH
THAT THERE LITTLE POINT IN ATTEMPTING TO USE IT AS POINT OF
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DEPARTURE FOR EVOLVING ACCEPTABLE LANGUAGE. US CONTINUED

TO PREFER CONSENSUS APPROACH LIMITED TO REAFFIRMATION OF RES 242 AND LAUNCHING WALDHEIM EFFORT ON PROMISING BASIS. NON-ALIGNED DRAFT INCLUDED POINTS THAT ISRAELIS SAY WOULD OBLIGE THEM TO DISAVOW RES 242. US FOR ITS PART REMAINED OPEN-MINDED AND STRONGLY DESIRED THAT OUTCOME OF DEBATE, IF DEBATE THERE MUST BE, LEAVE POSSIBILITY FOR FRUITFUL NEGOTIATION TOWARD PEACE. NOTING THAT SADAT HAD MISREPRESENTED AND DISTORTED OUR FRANK AND CLEAR REPRESENTATIONS TO EL ZAYYAT AS "ULTIMATUM", SCALI SAID HE PERSONALLY CONCERNED LEST EGYPTIANS HAD DECIDED TO COURT US VETO. US DID NOT WISH TO VETO BUT PREPARED TO VOTE "NO", EVEN IN ISOLATION, IF NON-ALIGNED AT EGYPTIAN BEHEST PUT FORWARD RESOLUTION THAT WOULD DISSERVE PROSPECTS FOR PEACE.

4. SHARAF (WHO DID NOT OF TALKING FOR JORDANIANS) SAID HE WAS SURE EGYPTIANS WOULD PREFER THAT US NOT VETO. OBVIOUS, HOWEVER, THAT EGYPTIANS, IN SITUATION IN WHICH THEY FIND THEMSELVES, UNABLE TO LEAVE THEMSELVES JUST WHERE THEY HAD BEEN FOR SIX FRUITLESS YEARS. JORDAN WOULD NOT HAVE DRAFTED RESOLUTION IN PRECISELY SAME LANGUAGE AS NON-ALIGNED, BUT SUPPORTED NON-ALIGNED DRAFT. PURPOSE OF CALL WAS TO URGE US TO SHOW SOME FLEXIBILITY. IMPLICITLY BUT CLEARLY, SHARAF INDICATED US STIFF ARM WOULD MAKE LIFE DIFFICULT FOR MODERATE ARAB GOVTS FRIENDLY TO US.

5. SHARAF PROBED FOR REASONING BEHIND US REJECTION OF CONDEMNATION OF ISRAELI OCCUPATION OF ARAB TERRITORIES. SCALI EXPLAINED AND COUNTERED WITH ASSERTION US HAD WONDERED WHETHER IT WOULD APPEAR TO BE TAKING SIDES WITH EGYPT AGAINST JORDAN IF IT ENDORSED LANGUAGE OF INTERESTS OF PALESTINIAN PEOPLE. SHARAF SAID LANGUAGE CONSISTENT WITH JORDANIAN PUBLIC POSITION. SPEAKING PERSONALLY, HE EXPECTED IT WOULD NOT GIVE AMMAN MUCH TROUBLE. HOWEVER, JORDANIANS WOULD PREFER THAT THIS PROVISION BE BALANCED BY INSERTION OF REFERENCE TO PRINCIPLE OF NON-ACQUISITION OF TERRITORY BY FORCE. SCALI SAID US DID NOT WISH BE MORE JORDANIAN THAN JORDANIANS.

6. SCALI EXPRESSED WARM APPRECIATION FOR JORDANIAN CALL AND SAID JORDANIAN REPRESENTATIONS WOULD BE COMMUNICATED CONFIDENTIAL

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TO TO WASHINGTON AND CAREFULLY PONDERED. HE HINTED THAT US MIGHT SHORTLY HAVE FURTHER SUGGESTIONS TO MAKE ABOUT POSSIBLE CONSENSUS LANGUAGE. COMMENT: SHARAF AND NUSSEIBEH WILL DOUBTLESS REPORT CONVERSATION TO EL ZAYYAT AND WILL, WE HOPE, URGE EGYPTIANS TO STAY LOOSE.
SCALI

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 23 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN02654
Document Source: CORE
Document Unique ID: 00
Drafter: ALIGNED,
Enclosure: n/a
Executive Order: GS SCALI
Errors: N/A
Film Number: n/a
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730715/aaaaakxz.tel
Line Count: 113
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 09 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09-Oct-2001 by kelleyw0>; APPROVED <06-Dec-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ME DEBATE IN SC
TAGS: PFOR, XF, UNSC
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005